

# HOUSE . . . . . No. 1872

By Ms. Balser of Newton, petition of Ruth B. Balser and others relative to children's mental health. Mental Health and Substance Abuse.

## The Commonwealth of Massachusetts

### PETITION OF:

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In the Year Two Thousand and Seven.

AN ACT RELATIVE TO CHILDREN'S MENTAL HEALTH.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

- 1 SECTION 1. Chapter 6 of the General Laws is hereby amended
- 2 by inserting after section 214 the following new section:—

3 Section 215. The mental health commission for children, estab-  
4 lished by section 77 of chapter 177 of the acts of 2001, shall be  
5 made permanent for the purpose of advising the governor and the  
6 commissioner of mental health on implementation of the recom-  
7 mendations contained in the commission's report dated July 1,  
8 2005 and on any such future reports developed by the commis-  
9 sion. The commission shall prepare and issue a public report con-  
10 cerning the implementation of such recommendations, on an  
11 annual basis, and shall file a copy of such report with the senate  
12 and house committees on ways and means, the committee on  
13 mental health and substance abuse, the mental health legislative  
14 caucus, and the children's legislative caucus.

1 SECTION 2. Chapter 6A of the General Laws is hereby  
2 amended by inserting after section 16O the following new  
3 section:—

4 Section 16P. (a) There shall be a children's behavioral health  
5 research and evaluation council within, but not subject to control  
6 of, the executive office of health and human services. The council  
7 shall be responsible for creating and sustaining the capacity within  
8 the executive office and its constituent agencies for annually  
9 determining the demand, delivery, cost, effectiveness, and gaps in  
10 the behavioral health services for children and adolescents across  
11 state agencies. The work of the council shall be designed to pro-  
12 mote high-quality, safe, effective, timely, efficient, equitable,  
13 family-centered, culturally competent and linguistically appro-  
14 priate behavioral health care for children through research and  
15 reporting and other related activities, including, but not limited to,  
16 training, accountability, program evaluation, and continuous  
17 quality improvement. The council shall receive staff assistance  
18 from the executive office of health and human services and may,  
19 subject to appropriation, employ such additional staff or consul-  
20 tants as it may deem necessary.

21 (b) The council shall consist of the secretary of health and  
22 human services, the auditor of the commonwealth or his designee,  
23 the inspector general or his designee, the attorney general or his  
24 designee, the commissioners of mental health, social services,  
25 early education and care, youth services, mental retardation, edu-  
26 cation, public health, youth services, insurance, the director of the

27 office of Medicaid and persons to be appointed by the governor,  
28 at least 1 of whom shall be a board certified pediatrician, at least  
29 one of whom shall be a board certified child psychiatrist, at least  
30 one of whom shall be a licensed social worker, at least 1 of whom  
31 shall be a parent or a consumer of children's behavioral health  
32 services, at least 1 of whom shall be a representative of a hospital  
33 with specialized expertise in the care of children, at least 1 of  
34 whom shall be representative of hospitals who provide inpatient  
35 substance abuse and or behavioral health services to children, at  
36 least 1 of whom shall be representative of an organization with  
37 expertise in implementing evidence based children's behavioral  
38 health services, at least 1 of whom shall be an expert in health  
39 care policy from a foundation or academic institution, 1 of whom  
40 shall represent a non-governmental purchaser of health insurance  
41 and 1 of whom shall represent a community-based children's serv-  
42 ices provider. The nongovernmental appointees shall serve stag-  
43 gered 3-year terms. The council shall be chaired by the secretary  
44 of health and human services.

45 (c) The council shall develop and coordinate the implementa-  
46 tion of evidence-based measures of effective children's behavioral  
47 health services. For this purpose, the council shall identify the  
48 steps needed to achieve this goal; estimate the cost of implementa-  
49 tion; project the anticipated short-term or long-term financial sav-  
50 ings achievable to the commonwealth, and estimate the expected  
51 improvements in the behavioral health status of children in the  
52 commonwealth.

53 (d) The council may, subject to chapter 30B, contract with an  
54 independent research organization to provide the council with  
55 technical assistance related to its duties including, but not limited  
56 to, the development of research and evaluation programs, evi-  
57 dence-based analyses, performance measurement benchmarks, the  
58 design and implementation of children's behavioral health inter-  
59 ventions and the preparation of reports, including any reports as  
60 required by this section. The independent health care organization  
61 shall have a history of demonstrating the skill and expertise neces-  
62 sary to:

63 (1) collect, analyze and aggregate data related to costs and  
64 effectiveness across the behavioral health care continuum;

65 (2) identify, through data analysis quality improvement areas;

66 (3) work with Medicare, MassHealth, other payers' data and  
67 clinical performance measures;

68 (4) collaborate in the design and implementation of evidence-  
69 based improvement measures;

70 (5) establish and maintain security measures necessary to main-  
71 tain confidentiality and preserve the integrity of the data; and

72 (6) design and implement behavioral health care quality  
73 improvement interventions with behavioral health care service  
74 providers. To the extent possible, the independent organization  
75 shall collaborate with other organizations that develop, collect and  
76 publicly report behavioral health care cost and quality measures;  
77 and

78 (7) recommend and support strategies to increase the numbers  
79 of children's mental health providers with an emphasis on  
80 reducing health disparities.

81 (e) Any independent organization under contract with the  
82 council shall develop and update on an annual basis a reporting  
83 plan. The reporting plan shall be consistent with the requirements  
84 of subsections (a) and (b).

85 (f) The council shall develop performance measurement bench-  
86 marks for its goals and publish such benchmarks annually. Any  
87 data reported by the council should be accurate and evidence-  
88 based, and not imply distinctions where comparisons are not sta-  
89 tistically significant.

90 (g) The council shall review and file a report, not less than  
91 annually, with the joint committee on children's mental health, the  
92 joint committee on health care finance and the clerks of the house  
93 and senate on its progress in achieving the goals of improving the  
94 effectiveness of children's behavioral health programs and filling  
95 gaps in the availability of such programs for children who qualify  
96 for and need such services. This report shall include an analysis  
97 of the racial and ethnic disparities that exist in the availability of  
98 appropriate behavioral health services.

99 (h) The council may recommend legislation or regulatory  
100 changes, including recommendations for the commonwealth's  
101 behavioral health services payment methodologies to promote the  
102 behavioral health care quality and cost containment goals set by  
103 the council, and the council may promulgate regulations under  
104 this section.

105 (i) Subject to appropriation, the council may disburse funds in  
106 the form of grants or loans to assist members of the children's  
107 behavioral health care industry in implementing the goals of the  
108 council.

109 (j) All meetings of the council shall conform to chapter 30A,  
110 except that the council, through its bylaws, may provide for exec-  
111 utive sessions of the council. No action of the council shall be  
112 taken in an executive session.

113 (k) The members of the council shall not receive a salary or  
114 per diem allowance for serving as members of the council, but  
115 shall be reimbursed for actual and necessary expenses reasonably  
116 incurred in the performance of their duties. The expenses may  
117 include reimbursement for reasonable travel and lodging expenses  
118 while engaged in council business.

119 (l) The council may, subject to chapter 30B and subject to  
120 appropriation, procure equipment, office space, goods and serv-  
121 ices, including the development and maintenance of a website

1 SECTION 3. Chapter 6A of the General Laws is hereby  
2 amended by inserting after section 16P the following new  
3 section:—

4 Section 16Q. (a) There shall be established within the executive  
5 office of health and human services an office of compliance coor-  
6 dination headed by a compliance coordinator and adequately  
7 staffed to provide administrative oversight, monitoring, and  
8 implementation of the remedial plans and court orders in *Rosie D.*  
9 *v. Romney*, 410 F. Supp. 18 (D. Mass. 2006).

10 (b) The compliance coordinator shall be appointed by and  
11 report directly to the secretary of health and human services and  
12 shall report directly to the secretary of health and human services.

13 (c) The compliance coordinator shall facilitate compliance with  
14 the plans and orders in *Rosie D. v. Romney* across executive office  
15 of health and human services agencies and shall have the neces-  
16 sary authority to review, evaluate, design, and implement activi-  
17 ties to facilitate compliance with remedial plans and court orders  
18 by executive office of health and human services agencies and  
19 employees.

20 (d) The compliance coordinator shall be the primary liaison to  
21 any court-appointed monitor, special master or other appointed

22 agent of the court in *Rosie v. Romney* and shall assist any such  
23 court officer to have access to all information, data, reports or  
24 other related documents that in the possession of executive office  
25 of health and human services agencies or their contractors and are  
26 necessary to monitor compliance with court orders.

27 (e) The compliance coordinator shall issue reports at least quar-  
28 terly that shall describe executive office of health and human serv-  
29 ices activities related to compliance with the remedial orders of  
30 the court and shall identify any obstacles to compliance. All  
31 reports issued by the compliance coordinator shall be filed with  
32 the senate and house committees on ways and means, the joint  
33 committee on mental health and substance abuse and the joint  
34 committee on health care financing.

35 (f) Any expenditure made pursuant to this section shall be  
36 regarded as an expenditure under the Commonwealth's title XIX  
37 Medicaid plan.

1 SECTION 4. Chapter 6A of the General Laws is hereby  
2 amended by inserting after section 16Q the following new  
3 section:—

4 Section 16R. (a) As used in this section, the following words  
5 shall, unless context clearly requires otherwise, have the  
6 following meanings:—

7 "Child", a person who has not reached 22 years of age. Where  
8 action is to be taken at a multi-agency hearing by a child or on its  
9 behalf, it shall be taken by such child if age 18 or older unless  
10 such child has been determined to be incompetent. For younger  
11 children the action shall be taken by the parent or parents or legal  
12 guardian, provided that, where the rules of any covered agency  
13 recognize that children under age 18 have competence to make  
14 certain decisions, such rules shall be followed where they apply.

15 "Child with complex needs", a child with a diagnosable behav-  
16 ioral disorder, emotional disturbance, mental retardation, devel-  
17 opmental disability, or multiple disabilities that are so severe and  
18 long-lasting that it seriously interferes with the child's functioning  
19 in family, school, community or other major life activities and, by  
20 reason of such severe disability, the child needs more than a  
21 service provided by a single agency or facility such as out-patient  
22 behavioral health services, in-patient behavioral health services,

23 or other behavioral health services of brief duration and, in addi-  
24 tion to or instead of such services, needs services that are pro-  
25 vided or arranged by multiple covered agencies and a  
26 comprehensive set of services provided through a coordinated  
27 plan of care.

28 “Covered agency”, any executive branch office, department or  
29 other division of the Commonwealth that provides behavioral  
30 health services to children, including state contracted service  
31 providers and including, but not limited to, the department of  
32 mental health, department of mental retardation, the office of  
33 Medicaid, the department of education, the department of early  
34 education and care, the department of social services, the depart-  
35 ment of public health and the department of youth services.

36 “Developmental disability”, a severe, chronic disability of an  
37 individual that:

- 38 (1) is attributable to a behavioral or physical impairment or  
39 combination of behavioral and physical impairments;
- 40 (2) is manifested before the individual attains age 22;
- 41 (3) is likely to continue indefinitely;
- 42 (4) results in substantial functional limitations in major life  
43 activities; and
- 44 (5) reflects the individual’s need for a combination and  
45 sequence of special, interdisciplinary, or generic services,  
46 individualized supports, or other forms of assistance that are  
47 of extended duration and are individually planned and coor-  
48 dinated.

49 “Diagnosable mental disorder”, a disorder that meets the diag-  
50 nostic criteria as described in the most recent edition of the Diag-  
51 nostic and Statistical Manual of Mental Disorders of the American  
52 Psychiatric Association or the International Classification of Dis-  
53 eases and Related Health Problems.

54 “Emotional disturbance”, a long-lasting condition that severely  
55 affects a child's behavior and functioning in any of the following  
56 respects:

- 57 (1) an inability to function in family, school, or community that  
58 cannot be explained by intellectual sense rate or general  
59 health factors;
- 60 (2) an inability to build or maintain satisfactory interpersonal  
61 relationships with peers and adults;

62 (3) inappropriate behavior or feelings under normal circum-  
63 stances;

64 (4) a pervasive mood of unhappiness or depression; and

65 (5) the persistence of physical symptoms of fear associated with  
66 personal, family, or school problems.

67 “Mental retardation”, significant sub-average general intellec-  
68 tual functioning existing concurrently with deficits in adaptive  
69 behavior and manifested during the developmental period that  
70 adversely affects a child’s functioning in school, family, and com-  
71 munity settings

72 “Multi-Agency Hearing (MAH)”, an administrative hearing  
73 triggered by the filing of a complaint by or on behalf of a child  
74 with complex needs and presided over by a hearing officer  
75 appointed by the executive office of health and human services.  
76 The hearing shall be conducted subject to the rules outlined herein  
77 and any executive office of health and human services regulations  
78 promulgated pursuant to subsections (e), (f), (g) and (h).

79 “Multi-agency team (MAT)”, geographically-based teams  
80 established by the executive office of health and human services  
81 pursuant to section (b) and composed of representatives of 2 or  
82 more Covered Agencies meeting regularly to provide coordinated  
83 services to children requiring services from more than one cov-  
84 ered agency.

85 “Multiple disability”, the co-occurrence of the disabilities  
86 defined in this section, such as, but not limited to, mental retarda-  
87 tion and emotional disturbance or mental illness and substance  
88 abuse, the combination of which adversely affects a child’s func-  
89 tioning to the extent that the child’s service needs cannot be met  
90 by attributing the functional impairment to a single diagnosis or  
91 condition.

92 (b) The executive office of health and human services shall  
93 establish multi-agency teams (MAT) and promulgate rules and  
94 regulations consistent with the provisions of this section for their  
95 composition, procedures, responsibilities and powers. Any person  
96 may refer a child with complex needs to the appropriate MAT.

97 (c) Any covered agency that conducts an intake assessment, eli-  
98 gibility determination, or other assessment of behavioral health  
99 needs of children shall provide or refer the child for a diagnostic  
100 assessment sufficient to determine whether the child is a child



101 with complex needs. The covered agency shall notify the child  
102 and the parents or guardian of the results of the diagnostic assess-  
103 ment and, if the child is identified as a child with complex needs,  
104 the covered agency shall inform the child and the parent or  
105 guardian that they may request referral to an MAT for a compre-  
106 hensive determination of needs and the development and imple-  
107 mentation of a MAT service plan.

108 (d) (1) Any participant in a MAT proceeding concerning a child  
109 with complex needs not involving a local educational agency  
110 which a comprehensive review by the MAT has not resulted in a  
111 decision agreeable to all participants may request either: (i) a  
112 multi-agency hearing (MAH); or (ii) that the executive office of  
113 health and human services agency commissioners resolve the dis-  
114 pute at the next meeting of such commissioners following at least  
115 10 days after the written request for action by such commis-  
116 sioners. If no resolution of the problem is produced at such  
117 meeting of the commissioners or if the resolution reached is not  
118 satisfactory to a child seeking services or his parents, any partici-  
119 pant in the MAT proceeding may initiate a MAH.

120 (2) If a MAT proceeding concerning a child with complex  
121 needs which failed to reach a solution was one in which a local  
122 educational agency was involved and if the local educational  
123 agency is a party to the disagreement, any party to the proceeding  
124 may proceed either: (i) pursuant to Section 3 of Chapter 71; or  
125 (ii) to request a MAH pursuant to the provisions hereof.

126 (3) In either case, the moving party shall not be subject to a  
127 requirement of exhaustion of remedies as a condition to invoking  
128 the remedy chosen, except that a party to a MAT proceeding shall  
129 not invoke the MAH procedure herein provided for until that MAT  
130 procedure has failed to produce a solution acceptable to all parties  
131 within 45 days of the first date such problem was considered by  
132 the MAT.

133 (e) The executive office of health and human services shall,  
134 following a reasonable period for comment by the covered agen-  
135 cies, adopt regulations consistent with the following to govern the  
136 MAH for children with complex needs.

137 (f) A MAH shall be initiated by a complaint filed by or on  
138 behalf of a child with complex needs. Such complaint shall  
139 describe succinctly:

- 140 (1) the facts supporting the petitioner's eligibility to request a  
141 MAH;  
142 (2) one or more permissible grounds for the complaint;  
143 (3) the parties necessary for a resolution of the problem; and  
144 (4) the relief requested.

145 The complaint shall identify whether or not the problem  
146 described has previously been reviewed by a MAT and whether it  
147 included all the parties identified in the complaint as necessary to  
148 a resolution of the problem.

149 (g) A child, or the child's parent or guardian, or a covered  
150 agency acting on behalf of a child may file a complaint alleging  
151 any of the following matters:

- 152 (1) failure of a covered agency to find an individual eligible for  
153 services;  
154 (2) failure of a covered agency to provide services to an indi-  
155 vidual it has found eligible for its services;  
156 (3) failure of covered agency to comply with controlling  
157 statutes, regulations, policies, guidelines or any other  
158 written procedure or unwritten, but established practice that  
159 governs the actions of that Agency;  
160 (4) the decision of a covered agency to suspend, reduce or ter-  
161 minate services, or the actions of the covered agency that  
162 have the effect of doing so;  
163 (5) the decision of a covered agency that determines case coor-  
164 dination allocation and assignment among covered agen-  
165 cies;  
166 (6) a challenge to the identification by a covered agency of the  
167 least restrictive setting;  
168 (7) a challenge to a developed plan for the delivery of services  
169 by one or more covered agency; or  
170 (8) a challenge to the decision of one or more covered agency  
171 regarding the rights of a child/parent/guardian with respect  
172 to the child's care and services.

173 (h) If the problem described in the complaint has not previously  
174 been reviewed by a MAT, the executive office of health and  
175 human services shall appoint a mediator, as described in subsec-  
176 tion (j) who shall summon the child or the child's representative  
177 and the other parties identified in the complaint to a mediation  
178 meeting to be held on not less than 10 days prior advance notice  
179 or more than 20 days from the filing of the complaint.

180 (i) Within 5 days of the filing of the complaint or 5 days after  
181 the failure of mediation pursuant to subsection (h) the executive  
182 office of health and human services shall assign a hearing officer.  
183 The hearing officer shall fix a date on not less than 10 days and  
184 not more than 20 days prior advance notice for a pre-hearing con-  
185 ference. At least 5 business days before such conference each  
186 party, other than the complainant, shall deliver to all participants a  
187 written response to the complaint, and all parties shall deliver lists  
188 of their principal witnesses and all covered agencies shall make  
189 available to the other parties all documents relevant to the issues  
190 raised by the complaint. The hearing officer may limit the issues  
191 to be heard at the MAH and may make other rulings reasonably  
192 designed to expedite and facilitate the MAH, including rulings on  
193 production of documents. Upon agreement of the parties, the  
194 hearing officer may conduct an informal hearing.

195 (j) MAH hearing officers and mediators shall meet all the  
196 following qualifications.

197 (1) The individual has graduated from a law school accredited  
198 by the Commonwealth of Massachusetts or the American  
199 Bar Association;

200 (2) The individual is a United States or naturalized citizen;

201 (3) The individual has successfully completed an approved,  
202 basic mediation training of at least thirty hours and has met  
203 at least one of the following criteria: (i) has at least 1 year  
204 of professional experience as a mediator; (ii) is accountable  
205 to a dispute resolution organization which has been in exis-  
206 tence for at least 3 years; or (iii) has been appointed to  
207 mediate by a judicial or governmental body; and

208 (4) The individual has had training or experience in the field of  
209 behavioral health.

210 (k) Absent good cause, the MAH shall be scheduled to com-  
211 mence within 10 days of the pre-hearing conference.

212 (l) The hearing officer is empowered to:

213 (1) issue subpoenas;

214 (2) place witnesses under oath;

215 (3) accept into the record and rule upon the acceptability of evi-  
216 dence. Formal rules of evidence shall not be followed, but  
217 the parties shall limit reliance on hearsay as proof of critical  
218 issues to be resolved;

- 219 (4) order initial or additional evaluations of the person whose  
220 service needs are in question. Such evaluations shall be sub-  
221 ject to the provisions hereof regarding confidentiality;
- 222 (5) issue such urgently needed interim orders for provision of  
223 or continuation of agency services as may be necessary for  
224 the health and safety of the child involved in the pro-  
225 ceeding. Such orders shall remain in place, unless modified  
226 by the Hearing Officer until the final resolution of the MAH  
227 proceeding;
- 228 (6) dismiss a party, if it clearly appears such party is not neces-  
229 sary to a resolution of the problem;
- 230 (7) join a covered agency or a local educational agency if in the  
231 judgment of the hearing officer such agency is likely to be  
232 necessary to the resolution of the problem;
- 233 (8) maintain jurisdiction for the purposes of implementation or  
234 modification of an order; and
- 235 (9) issue such other rulings as are appropriate to ensuring a full,  
236 fair and orderly hearing.
- 237 (m) In addition to the powers of the MAH hearing officer  
238 described in subsection (l), the MAH hearing officer has the  
239 authority:
- 240 (1) to order a covered agency to fund or provide any service or  
241 take any other action authorized by or consistent with the  
242 statutes, regulations, policies, guidelines or any other  
243 written procedure or unwritten, but established practice that  
244 governs the actions of that Agency;
- 245 (2) to order a Covered Agency to cease from any actions occur-  
246 ring in the case that are not consistent with the statutes, reg-  
247 ulations, policies, guidelines, written procedure or any other  
248 unwritten, but established, practice that governs the actions  
249 of that Agency;
- 250 (3) to designate that a Covered Agency assume primary or  
251 ancillary responsibility for the coordination of service  
252 delivery for the child who is the subject of the Complaint  
253 and to require a Covered Agency participate in planning and  
254 implementation of service delivery;
- 255 (4) to issue orders recognizing or clarifying the various rights  
256 and/or responsibilities, consistent with any provision of  
257 state or federal law, of any of the parties to the case,  
258 including the child himself;

- 259 (5) to keep a case under jurisdiction/order a Covered Agency to  
260 report back to the Hearing Officer on progress/continue a  
261 case;
- 262 (6) to order other relief necessary to ensure the health and  
263 safety of the child.
- 264 (n) The hearing officer, after hearing from the parties, will  
265 identify the issues to be addressed in an evaluation.
- 266 (1) The purpose of the evaluation is to provide information to  
267 the hearing officer and the parties to properly conduct the  
268 MAH and/or to identify, develop and provide appropriate  
269 services for the child;
- 270 (2) The evaluation may be of the child himself, of programs or  
271 services being provided to or considered for the child, of the  
272 practices or activities of a covered agency as they relate to  
273 the particular situation, or of any other feature of the case  
274 for which the hearing officer determines that a professional  
275 assessment would be beneficial;
- 276 (3) The evaluation of a child may be conducted only with the  
277 permission of parent or guardian of a minor child or, when  
278 appropriate of the youth, or of an individual age 18 or older;
- 279 (4) Payment for the evaluation shall be made by a covered  
280 agency, as determined by the hearing officer. Before  
281 seeking such funding, the parties must first identify and  
282 exhaust available insurance or other entitlements for  
283 funding the evaluation;
- 284 (5) The evaluation will be available, upon completion, to all  
285 parties to the MAH;
- 286 (6) The evaluator must be a certified and licensed professional  
287 and must use accepted clinical tools;
- 288 (7) The evaluator may venture his or her opinion, but may not  
289 be relied upon to answer questions of legal interpretation;
- 290 (8) The evaluation may not be used without the consent of the  
291 parent or guardian, or child over age 18, for purposes  
292 beyond the MAH proceeding.
- 293 (o) All proceedings and all evaluations produced pursuant to  
294 subsection (l) (4) or pursuant to subsection (c) shall be confiden-  
295 tial to protect the privacy interests of the child. The records of the  
296 proceedings, evaluations and decisions shall be redacted to pre-  
297 serve confidentiality.

298 (p) There shall be an audio-record preserved of the MAH in a  
299 manner which permits prompt preparation of a transcript.

300 (q) Parties may agree to an informal hearing. Informal hearings  
301 shall be conducted without audio-record of proceedings, but each  
302 party to the hearing shall be obligated to deliver to the hearing  
303 officer by the close of the MAH a written statement of such  
304 party's best offer on the issues in the hearing. Within 10 days  
305 following the conclusion of the informal MAH, the hearing officer  
306 shall render a decision. The decision of the hearing officer shall  
307 be final without right of appeal.

308 (r) Within 20 days following the close of the evidentiary phase  
309 of the MAH, the hearing officer shall render a decision. Such  
310 decision shall state:

- 311 (1) the services, if any, to be provided with some reasonable  
312 parameters fixing duration of such services;
- 313 (2) the agencies' relative responsibilities for providing and  
314 paying for same;
- 315 (3) the basic findings of fact upon which such rulings are  
316 based;
- 317 (4) the legal authority for the ruling.

318 The decision of the hearing officer is the final decision of the  
319 executive office of health and human services.

320 (s) Within 20 days of the hearing officer's decision, any party  
321 to the MAH adversely affected by the decision may serve notice  
322 of appeal of such decision to the Superior Court of Suffolk County  
323 or the Superior Court of the county in which the custodial parent  
324 of the child involved in the hearing resides. While the appeal is  
325 pending, each covered agency which is a participant in the MAH  
326 shall continue to provide services at the same level and character  
327 as the same were being provided when the appeal was initiated.  
328 Also, the hearing officer shall retain jurisdiction to issue new or  
329 modifications of existing interim protective orders pursuant to  
330 section (l) (5).

331 (t) The grounds for appeal of a MAH decision shall be limited  
332 to the following:

- 333 (1) the decision of the hearing officer is arbitrary, capricious, or  
334 not supported by any substantial evidence; or
- 335 (2) the decision of the hearing officer is contrary to law.

336 (u) An appeal of a MAH decision shall be conducted in accor-  
337 dance with chapter 30A, section 14. Notwithstanding any general  
338 or special law to the contrary, interim service orders issued by the  
339 hearing officer pursuant to subsection (l) (5) or subsection (m)  
340 shall remain in force until the appeal is resolved.

341 (v) In event a decision of a hearing officer in a MAH pro-  
342 ceeding has become or is final whether by reason of its being an  
343 order which pursuant section (l)(5) is non-appealable prior to the  
344 ultimate resolution of the MAH proceeding, by reason of no  
345 appeal being taken, or by reason of being affirmed on appeal, any  
346 party may request that a Superior Court to which a final decision  
347 in such proceeding might be appealed enforce same by decree of  
348 contempt or other decree available to such court for enforcement  
349 of its own orders.

350 (w) The holdings of the MAH hearing officer in a formal or  
351 informal proceeding are binding upon the parties to that pro-  
352 ceeding. The holdings of the MAH hearing officer in a formal  
353 proceeding have precedential value for all subsequent MAH pro-  
354 ceedings. The holdings of the MAH hearing officer in a particular  
355 formal proceeding have precedential value in all subsequent  
356 administrative proceedings undertaken pursuant to legal authority  
357 of the covered agencies and such holdings have instructive value  
358 to the general course of conduct of covered agencies. The written  
359 decisions of the MAH hearing officer shall be maintained in the  
360 offices of EOHHS and shall be available, in a form which protects  
361 the identity of all parties, free of charge, to the public upon  
362 request. The decisions, similarly redacted, shall also be posted on  
363 the executive office of health and human services' website in an  
364 easily searchable fashion.

365 (x) The procedures described herein are voluntary and are not  
366 in derogation of any rights to hearing or appeal that a child may  
367 otherwise have under state or federal law or regulation.

1 SECTION 5. Section 2 of chapter 15D of the General Laws is  
2 hereby amended by inserting after the first paragraph the  
3 following new paragraph:—

4 The department shall:—

5 (1) provide behavioral health consultation services in early  
6 education and care programs for children in the common-

7 wealth. Preference shall be given to those services designed to  
8 limit the number of expulsions and suspensions from these pro-  
9 grams. The department shall issue a report, at least annually  
10 not later than February 15 of each year, estimating the number  
11 of pre-school suspensions and expulsions that occur each year  
12 in the commonwealth, the relative frequency of each type of  
13 mental illness or behavioral issues among children receiving  
14 programs or services from the department, a breakdown of the  
15 race and ethnicity of the children served, the capacity of the  
16 existing early education and care system to provide such  
17 behavioral health services, and an analysis of the most effec-  
18 tive intervention and prevention strategies. The report shall be  
19 provided, along with recommendations for legislative or regu-  
20 latory changes, including strategies to improve the delivery of  
21 comprehensive services and to improve collaboration and link-  
22 ages between and among early education and care and human  
23 services providers, to the secretary of the executive office of  
24 health and human services, the secretary of administration and  
25 finance, the senate president, the speaker of the house, the  
26 chairs of the house and senate ways and means committees and  
27 the house and senate chairs of the joint committee on educa-  
28 tion.

29 (2) The department may work with the children's behavioral  
30 health research and evaluation council, created by Section 1,  
31 and contractors whom the council selects, to provide the  
32 department with technical assistance related to its duties.

1 SECTION 6. Section 1 of chapter 19 of the General Laws is  
2 hereby amended by inserting after the last paragraph the following  
3 paragraph:—

4 The department of mental health shall be the leading voice and  
5 authority in the design of the commonwealth's behavioral health  
6 services for children.

7 (a) To achieve this goal, the department of social services, the  
8 department of youth services, the department of public health, the  
9 department of mental retardation, the department of education, the  
10 department of early education and care and the office of Medicaid  
11 shall not make any decision substantially affecting the financing,  
12 operation or regulation of, or contracts pertaining to, the provision



13 of behavioral health services to children in the commonwealth  
14 until it has consulted with the department of mental health, and  
15 received from the commissioner of mental health a report com-  
16 menting on the decision, which the agency seeking such consulta-  
17 tion shall take into consideration before any such final decision is  
18 made.

19 (b) The commissioner of mental health shall have 15 business  
20 days from the date of notice is given regarding the proposed deci-  
21 sion to issue such report.

22 (c) If the agency seeking consultation disagrees with the com-  
23 ments of the commissioner of mental health, it shall inform the  
24 secretary of health and human services of the disagreement and  
25 provide the secretary a reasonable opportunity to mediate and  
26 resolve said disagreements.

27 (d) The department of mental health shall publish on a regular  
28 basis, but no less than annually, a report on the state of children's  
29 behavioral health in the commonwealth, documenting in narrative  
30 and statistical formats the demand, services delivered, cost of  
31 services, and service gaps for children across state agencies, and  
32 the specific measures that, in the judgment of the department of  
33 mental health, are necessary and appropriate to fill such gaps. In  
34 its report, the department of mental health shall describe the evi-  
35 dence-based research that has occurred during the report year to  
36 determine the effectiveness of the services delivered.

1 SECTION 7. Chapter 29 of the General Laws is hereby  
2 amended by inserting after section 2NNN the following section:—

3 Section 2000. There shall be established and set up on the  
4 books of the Commonwealth a separate fund, consisting of monies  
5 appropriated to the fund by the general court, known as the  
6 Interim Residential Placement Fund. The department of mental  
7 health shall use this fund to expedite the discharge of children and  
8 adolescents with behavioral health needs from inpatient to resi-  
9 dential or community-based settings.

10 (a) Any child enrolled in the MassHealth program who is also a  
11 client of another state agency within the executive office of health  
12 and human services, and who has been determined no longer to  
13 need an inpatient level of service by both the inpatient facility and  
14 the relevant utilization review team, may be eligible to access said  
15 funds.

16 (b) Funds may be used to pay for up to 30 days of interim resi-  
17 dential, step-down or community-based services for an individual  
18 child.

19 (c) The department of mental health shall enter into such intera-  
20 gency agreements as are necessary to carry out the purposes of  
21 this section, including such agreements necessary to maximize  
22 federal reimbursement for children eligible for MassHealth  
23 services.

24 (d) The department of mental health shall within the 30 day  
25 time period utilize the multi-agency teams set forth in section 3,  
26 or similar previously existing interagency groups, to develop a  
27 permanent treatment plan. The treatment plan shall specifically  
28 assign case management and funding responsibilities among rele-  
29 vant state agencies and their contractors, including but not limited  
30 to, the office of Medicaid, the department of mental health, the  
31 department of social services, the department of mental retarda-  
32 tion, the department of youth services and the department of  
33 public health.

34 (e) Where relevant to the child or adolescent's permanent treat-  
35 ment plan, the department shall request participation from the  
36 appropriate local education authority. In developing the treatment  
37 plan, the multi agency team may propose a financial contribution  
38 from the local education authority. This proposal shall be admis-  
39 sible evidence in any special education hearing or proceeding  
40 arising under the provision of Chapter 71B.

1 SECTION 8. Section 22 of chapter 32A of the General Laws is  
2 hereby amended by striking out subsection (a) and inserting in  
3 place thereof the following subsection:—

4 (a) The commission shall provide to any active or retired  
5 employee of the commonwealth, who is insured under the  
6 group insurance commission, coverage on a nondiscrimina-  
7 tory basis for the diagnosis and treatment of any mental  
8 disorders, as described in the most recent edition of the  
9 Diagnostic and Statistical Manual of the American Psychi-  
10 atric Association, referred to in this section as "the DSM"  
11 or the most recent edition of the International Classification  
12 of Diseases and Related Health Problems, hereinafter  
13 referred to as "the ICD".

1     SECTION 9. Said section 22 of said chapter 32A is hereby fur-  
2 ther amended by striking out subsection (c) and inserting in place  
3 thereof the following subsection:—

4     (c) In addition to the coverage established pursuant to this  
5 section, any such health plan shall also provide coverage on a  
6 non-discriminatory basis for children and adolescents up to the  
7 age of 21 for the diagnosis and treatment of any mental disorders,  
8 as described in the most recent edition of the Diagnostic Classifi-  
9 cation of Mental Health and Developmental Disorders of Infancy  
10 and Early Childhood, Diagnostic and Statistical Manual of the  
11 American Psychiatric Association, referred to in this section as  
12 “the DSM” or the most recent edition of the International Classifi-  
13 cation of Diseases and Related Health Problems, hereinafter  
14 referred to as “the ICD”.

1     SECTION 10. Said section 22 of said chapter 32A is hereby  
2 further amended by striking out subsection (e).

1     SECTION 11. Said section 22 of said chapter 32A is hereby  
2 further amended by striking out subsection (g) and inserting in  
3 place thereof the following:—

4     (g)(1) The coverage authorized pursuant to this section shall  
5 consist of a range of inpatient, intermediate, and outpatient serv-  
6 ices that shall permit medically necessary and active and non-cus-  
7 todial treatment for said mental disorders to take place in the least  
8 restrictive clinically appropriate setting and for children and ado-  
9 lescents under the age of 19, shall include any and all collateral  
10 services.

11     (2) For purposes of this section, inpatient services may be pro-  
12 vided in a general hospital licensed to provide such services, in a  
13 facility under the direction and supervision of the department of  
14 mental health, in a private mental hospital licensed by the depart-  
15 ment of mental health, or in a substance abuse facility licensed by  
16 the department of public health. Intermediate services for behav-  
17 ioral health needs shall be provided along a continuum that is suf-  
18 ficient to respond to members’ behavioral health needs in a  
19 manner that is equivalent to the continuum of services provided  
20 for physical health needs. In order to achieve said equivalency,  
21 the continuum of intermediate services shall be of sufficient

22 extent and variety to address the complex needs of children with  
23 behavioral health needs. Intermediate services shall include, but  
24 not be limited to, Level III community-based detoxification, acute  
25 residential treatment, partial hospitalization, day treatment and  
26 crisis stabilization licensed or approved by the department of  
27 public health or the department of mental health. Outpatient serv-  
28 ices may be provided in a licensed hospital, a mental health or  
29 substance abuse clinic licensed by the department of public health,  
30 a public community mental health center, a professional office, or  
31 home-based services, provided, however, services delivered in  
32 such offices or settings are rendered by a licensed mental health  
33 professional acting within the scope of his license.

1 SECTION 12. Subsection (i) of said section 22 of said chapter  
2 32A is hereby further amended by adding after the last paragraph,  
3 the following new paragraph:—

4 For purposes of this section, “collateral services” shall mean  
5 any and all consultation by a licensed mental health professional  
6 with parties determined by the licensed mental health professional  
7 to be relevant or necessary to the treatment of a child or adoles-  
8 cent under age 19 in order to make a diagnosis, identify and plan  
9 for needed services, coordinate and implement a treatment plan,  
10 review progress, and revise and implement the treatment plan as  
11 needed to ensure appropriate care.

1 SECTION 13. Chapter 71 of the General Laws is hereby  
2 amended by striking section 53 and inserting in place thereof the  
3 following:—

4 Section 53. The school committee shall appoint school physi-  
5 cians; nurse practitioners and registered nurses with the depart-  
6 ment of education school nurse licensure, shall assign them to the  
7 public schools within its jurisdiction, shall provide them with all  
8 the proper facilities for the performance of their duties, and shall  
9 assign one or more physicians or nurse practitioners operating  
10 under the direction of the physician to the examination of children  
11 who apply for health certificates required by section eighty-seven  
12 of chapter one hundred forty-nine, but in cities where the medical  
13 inspection hereinafter prescribed is substantially provided by the  
14 board of health, said board shall appoint and assign the school

15 physicians; nurse practitioners and registered nurses with depart-  
16 ment of education school nurse licensure, provided however that  
17 school districts must meet minimum staffing requirements of  
18 school physicians; nurse practitioners and registered nurses with  
19 department of education school nurse licensure established by the  
20 Department of Public Health and that each school with five hun-  
21 dred or more students shall be assigned at minimum one full-time  
22 physician, nurse practitioner or registered nurse with department  
23 of education school nurse licensure.

1 SECTION 14. Clause (b) of subsection 2 of section 9A of  
2 chapter 118E of the General Laws is hereby amended by striking  
3 out the figure “18” and inserting in place thereof the following  
4 figure:— 20.

1 SECTION 15. Clause (c) of subsection 2 of section 9A of  
2 chapter 118E of the General Laws is hereby amended by striking  
3 out the figure “18” and inserting in place thereof the following  
4 figure:— 20.

1 SECTION 16. Clause (d) of subsection 2 of section 9A of  
2 chapter 118E of the General Laws is hereby amended by striking  
3 out the figure “19” and inserting in place thereof the figure:— 21.

1 SECTION 17. Chapter 118E of the General Laws is hereby  
2 amended by inserting after section 10F, the following new  
3 section:—

4 Section 10G. (a) The division shall provide coverage for the  
5 cost of any and all collateral mental health services to children  
6 and adolescent members under the age of 19 to be performed by a  
7 licensed mental health professional. Nothing contained in this  
8 section shall be construed to abrogate any obligation to provide  
9 coverage for mental health services pursuant to any law or regula-  
10 tion of the commonwealth or the United States or under the terms  
11 or provisions of any policy, contract, or certificate. For the pur-  
12 poses of this section, “collateral services” shall mean any and all  
13 consultation by a licensed mental health professional with parties  
14 determined by said licensed mental health professional to be rele-  
15 vant or necessary to the treatment of a child or adolescent under

16 age 19 in order to make a diagnosis, identify and plan for needed  
17 services, coordinate and implement a treatment plan, review  
18 progress, and revise and implement the treatment plan as needed  
19 to ensure appropriate care.

20 (b) For purposes of this section, “licensed mental health profes-  
21 sional” shall mean a licensed physician who specializes in the  
22 practice of psychiatry, a licensed psychologist, a licensed indepen-  
23 dent clinical social worker, a licensed mental health counselor, a  
24 licensed educational psychologist or a licensed nurse mental  
25 health clinical specialist.

1 SECTION 18. Subsection 1 of section 16C of chapter 118E of  
2 the General Laws is hereby amended by striking out the figure  
3 “18” and inserting in place thereof the figure:— 20.

1 SECTION 19. Section 47B of chapter 175 of the General Laws  
2 is hereby amended by striking out subsection (a) and inserting in  
3 place thereof the following subsection:—

4 (a) Any individual policy of accident and sickness insurance  
5 issued pursuant to section 108, which provides hospital  
6 expense and surgical expense insurance, and any group  
7 blanket or general policy of accident and sickness insurance  
8 issued pursuant to section 110, which provides hospital  
9 expense and surgical expense insurance, which is issued or  
10 renewed within or without the commonwealth, shall provide  
11 mental health benefits on a nondiscriminatory basis to resi-  
12 dents of the commonwealth and to all policyholders having  
13 a principal place of employment in the commonwealth for  
14 the diagnosis and treatment of any mental disorders, as  
15 described in the most recent edition of the Diagnostic and  
16 Statistical Manual of the American Psychiatric Association,  
17 referred to in this section as “the DSM” or the most recent  
18 edition of the International Classification of Diseases and  
19 Related Health Problems, hereinafter referred to as “the  
20 ICD”.

1 SECTION 20. Said section 47B of said chapter 175 is hereby  
2 further amended by striking out subsection (c) and inserting in  
3 place thereof the following subsection:—

4 (c) In addition to the mental health benefits established pur-  
5 suant to this section, any such policy shall also provide benefits  
6 on a non-discriminatory basis for children and adolescents up to  
7 the age of 21 for the diagnosis and treatment of any mental disor-  
8 ders, as described in the most recent edition of the Diagnostic  
9 Classification of Mental Health and Developmental Disorders of  
10 Infancy and Early Childhood, the Diagnostic and Statistical  
11 Manual of the American Psychiatric Association, referred to in  
12 this section as “the DSM” or the most recent edition of the Inter-  
13 national Classification of Diseases and Related Health Problems,  
14 hereinafter referred to as “the ICD”.

1 SECTION 21. Said section 47B of said chapter 175 is hereby  
2 further amended by striking out subsection (e).

1 SECTION 22. Said section 47B of said chapter 175 is hereby  
2 further amended by striking out subsection (g) and inserting in  
3 place thereof the following:—

4 (g)(1) The coverage authorized pursuant to this section shall  
5 consist of a range of inpatient, intermediate, and outpatient serv-  
6 ices that shall permit medically necessary and active and non-cus-  
7 todial treatment for said mental disorders to take place in the least  
8 restrictive clinically appropriate setting and for children and ado-  
9 lescents under the age of 19, shall include any and all collateral  
10 services.

11 (2) For purposes of this section, inpatient services may be pro-  
12 vided in a general hospital licensed to provide such services, in a  
13 facility under the direction and supervision of the department of  
14 mental health, in a private mental hospital licensed by the depart-  
15 ment of mental health, or in a substance abuse facility licensed by  
16 the department of public health. Intermediate services for behav-  
17 ioral health needs shall be provided along a continuum that is suf-  
18 ficient to respond to members’ behavioral health needs in a  
19 manner that is equivalent to the continuum of services provided  
20 for physical health needs. In order to achieve said equivalency,  
21 the continuum of intermediate services shall be of sufficient  
22 extent and variety to address the complex needs of children with  
23 behavioral health needs.

24 Intermediate services shall include, but not be limited to, Level  
25 III community-based detoxification, acute residential treatment,  
26 partial hospitalization, day treatment and crisis stabilization  
27 licensed or approved by the department of public health or the  
28 department of mental health. Outpatient services may be provided  
29 in a licensed hospital, a mental health or substance abuse clinic  
30 licensed by the department of public health, a public community  
31 mental health center, a professional office, or home-based serv-  
32 ices, provided, however, services delivered in such offices or set-  
33 tings are rendered by a licensed mental health professional acting  
34 within the scope of his license.

1 SECTION 23. Subsection (i) of said section 47B of said  
2 chapter 175 is hereby further amended by adding, after the last  
3 paragraph, the following:—

4 For the purposes of this section, “collateral services” shall  
5 mean any and all consultation by a licensed mental health profes-  
6 sional with parties determined by said licensed mental health pro-  
7 fessional to be relevant or necessary to the treatment of a child or  
8 adolescent under age 19 in order to make a diagnosis, identify and  
9 plan for needed services, coordinate and implement a treatment  
10 plan, review progress, and revise and implement the treatment  
11 plan as needed to ensure appropriate care.

1 SECTION 24. Section 8A of chapter 176A of the General  
2 Laws is hereby amended by striking out subsection (a) and  
3 inserting in place thereof the following subsection:—

4 (a) Any contract between a subscriber and the corporation  
5 under an individual or group hospital service plan which is  
6 issued or renewed within or without the commonwealth  
7 shall provide mental health benefits on a non-discriminatory  
8 basis to residents of the commonwealth and to all individual  
9 subscribers and members and group members having a prin-  
10 cipal place of employment in the commonwealth for the  
11 diagnosis and treatment of any mental disorders, as  
12 described in the most recent edition of the Diagnostic and  
13 Statistical Manual of the American Psychiatric Association,  
14 referred to in this section as “the DSM” or the most recent



15 edition of the International Classification of Diseases and Related  
16 Health Problems, hereinafter referred to as “the ICD”.

1 SECTION 25. Said section 8A of said chapter 176A is hereby  
2 further amended by striking out subsection (c) and inserting in  
3 place thereof the following subsection:—

4 (c) In addition to the mental health benefits established pur-  
5 suant to this section, any such contract shall also provide benefits  
6 on a non-discriminatory basis for children and adolescents up to  
7 the age of 21 for the diagnosis and treatment of any mental disor-  
8 ders, as described in the most recent edition of the Diagnostic  
9 Classification of Mental Health and Developmental Disorders of  
10 Infancy and Early Childhood, the Diagnostic and Statistical  
11 Manual of the American Psychiatric Association, referred to in  
12 this section as “the DSM” or the most recent edition of the Inter-  
13 national Classification of Diseases and Related Health Problems,  
14 hereinafter referred to as “the ICD”.

1 SECTION 26. Said section 8A of said chapter 176A is hereby  
2 further amended by striking out subsection (e).

1 SECTION 27. Said section 8A of said chapter 176A is hereby  
2 further amended by striking out subsection (g) and inserting in  
3 place thereof the following:—

4 (g)(1) The coverage authorized pursuant to this section shall  
5 consist of a range of inpatient, intermediate, and outpatient serv-  
6 ices that shall permit medically necessary and active and non-  
7 custodial treatment for said mental disorders to take place in the  
8 least restrictive clinically appropriate setting and for children  
9 and adolescents under the age of 19, shall include any and all  
10 collateral services.

11 (2) For purposes of this section, inpatient services may be pro-  
12 vided in a general hospital licensed to provide such services, in a  
13 facility under the direction and supervision of the department of  
14 mental health, in a private mental hospital licensed by the depart-  
15 ment of mental health, or in a substance abuse facility licensed by  
16 the department of public health. Intermediate services for behav-  
17 ioral health needs shall be provided along a continuum that is suf-  
18 ficient to respond to members’ behavioral health needs in a

19 manner that is equivalent to the continuum of services provided  
20 for physical health needs. In order to achieve said equivalency,  
21 the continuum of intermediate services shall be of sufficient  
22 extent and variety to address the complex needs of children with  
23 behavioral health needs.

24 Intermediate services shall include, but not be limited to, Level  
25 III community-based detoxification, acute residential treatment,  
26 partial hospitalization, day treatment and crisis stabilization  
27 licensed or approved by the department of public health or the  
28 department of mental health. Outpatient services may be provided  
29 in a licensed hospital, a mental health or substance abuse clinic  
30 licensed by the department of public health, a public community  
31 mental health center, a professional office, or home-based serv-  
32 ices, provided, however, services delivered in such offices or set-  
33 tings are rendered by a licensed mental health professional acting  
34 within the scope of his license.

1 SECTION 28. Subsection (i) of said section 8A of said  
2 chapter 176A is hereby further amended by adding, after the last  
3 paragraph, the following new paragraph:—

4 For the purposes of this section, “collateral services” shall  
5 mean any and all consultation by a licensed mental health profes-  
6 sional with parties determined by said licensed mental health pro-  
7 fessional to be relevant or necessary to the treatment of a child or  
8 adolescent under age 19 in order to make a diagnosis, identify and  
9 plan for needed services, coordinate and implement a treatment  
10 plan, review progress, and revise and implement the treatment  
11 plan as needed to ensure appropriate care.

1 SECTION 29. Section 4A of chapter 176B of the General  
2 Laws is hereby amended by striking out subsection (a) and  
3 inserting in place thereof the following subsection:—

4 (a) Any subscription certificate under an individual or group  
5 medical service agreement which is issued or renewed within or  
6 without the commonwealth shall provide mental health benefits  
7 on a non-discriminatory basis to residents of the commonwealth  
8 and to all individual subscribers and members within the com-  
9 monwealth and to all group members having a principal place of  
10 employment in the commonwealth for the diagnosis and treatment

11 of any mental disorders, as described in the most recent edition of  
12 the Diagnostic and Statistical Manual of the American Psychiatric  
13 Association, referred to in this section as “the DSM” or the most  
14 recent edition of the International Classification of Diseases and  
15 Related Health Problems, hereinafter referred to as “the ICD”.

1 SECTION 30. Said section 4A of said chapter 176B is hereby  
2 further amended by striking out subsection (c) and inserting in  
3 place thereof the following subsection:—

4 (c) In addition to the mental health benefits established pur-  
5 suant to this section, any such subscription certificate shall also  
6 provide benefits on a non-discriminatory basis for children and  
7 adolescents up to the age of 21 for the diagnosis and treatment of  
8 any mental disorders, as described in the most recent edition of  
9 the Diagnostic Classification of Mental Health and Developmental  
10 Disorders of Infancy and Early Childhood, the Diagnostic and Sta-  
11 tistical Manual of the American Psychiatric Association, referred  
12 to in this section as “the DSM” or the most recent edition of the  
13 International Classification of Diseases and Related Health Prob-  
14 lems, hereinafter referred to as “the ICD”.

1 SECTION 31. Said section 4A of said chapter 176B is hereby  
2 further amended by striking out subsection (e).

1 SECTION 32. Said section 4A of said chapter 176B is hereby  
2 further amended by striking out subsection (g) and inserting in  
3 place thereof the following:—

4 (g)(1) The coverage authorized pursuant to this section shall  
5 consist of a range of inpatient, intermediate, and outpatient serv-  
6 ices that shall permit medically necessary and active and noncus-  
7 todial treatment for said mental disorders to take place in the least  
8 restrictive clinically appropriate setting and for children and ado-  
9 lescents under the age of 19, shall include any and all collateral  
10 services.

11 (2) For purposes of this section, inpatient services may be pro-  
12 vided in a general hospital licensed to provide such services, in a  
13 facility under the direction and supervision of the department of  
14 mental health, in a private mental hospital licensed by the depart-  
15 ment of mental health, or in a substance abuse facility licensed by

16 the department of public health. Intermediate services for behav-  
17 ioral health needs shall be provided along a continuum that is suf-  
18 ficient to respond to members' behavioral health needs in a  
19 manner that is equivalent to the continuum of services provided  
20 for physical health needs. In order to achieve said equivalency,  
21 the continuum of intermediate services shall be of sufficient  
22 extent and variety to address the complex needs of children with  
23 behavioral health needs. Intermediate services shall include, but  
24 not be limited to, Level III community-based detoxification, acute  
25 residential treatment, partial hospitalization, day treatment and  
26 crisis stabilization licensed or approved by the department of  
27 public health or the department of mental health. Outpatient serv-  
28 ices may be provided in a licensed hospital, a mental health or  
29 substance abuse clinic licensed by the department of public health,  
30 a public community mental health center, a professional office, or  
31 home-based services, provided, however, services delivered in  
32 such offices or settings are rendered by a licensed mental health  
33 professional acting within the scope of his license.

1 SECTION 33. Subsection (i) of said section 4A of said  
2 chapter 176B is hereby amended by adding, after the last para-  
3 graph, the following new paragraph:—

4 For the purposes of this section, "collateral services" shall  
5 mean any and all consultation by a licensed mental health profes-  
6 sional with parties determined by said licensed mental health pro-  
7 fessional to be relevant or necessary to the treatment of a child or  
8 adolescent under age 19 in order to make a diagnosis, identify and  
9 plan for needed services, coordinate and implement a treatment  
10 plan, review progress, and revise and implement the treatment  
11 plan as needed to ensure appropriate care.

1 SECTION 34. Section 1 of chapter 176G of the General Laws  
2 is hereby amended by adding after the definition of "carrier" the  
3 following:—

4 "Carve out", a company organized under the laws of the com-  
5 monwealth or organized under the laws of another state and quali-  
6 fied to do business in the commonwealth, that has entered into a  
7 contractual arrangement with a health maintenance organization to  
8 provide or arrange for the provision of behavioral health services

9 to voluntarily enrolled members of said health maintenance orga-  
10 nization.

1 SECTION 35. Section 4M of chapter 176G of the General  
2 Laws is hereby amended by striking out subsection (a) and  
3 inserting in place thereof the following subsection:—

4 (a) A health maintenance contract issued or renewed within or  
5 without the commonwealth shall provide mental health benefits  
6 on a non-discriminatory basis to residents of the commonwealth  
7 and to all members or enrollees having a principal place of  
8 employment in the commonwealth for the diagnosis and treatment  
9 of any mental disorders, as described in the most recent edition of  
10 the Diagnostic and Statistical Manual of the American Psychiatric  
11 Association, referred to in this section as “the DSM” or the most  
12 recent edition of the International Classification of Diseases and  
13 Related Health Problems, hereinafter referred to as “the ICD”.

1 SECTION 36. Said section 4M of said chapter 176G is hereby  
2 further amended by striking out subsection (c) and inserting in  
3 place thereof the following subsection:—

4 (c) In addition to the mental health benefits established pur-  
5 suant to this section, any such health maintenance contract shall  
6 also provide benefits on a non-discriminatory basis for children  
7 and adolescents up to the age of 21 for the diagnosis and treatment  
8 of any mental disorders, as described in the most recent edition of  
9 the Diagnostic Classification of Mental Health and Developmental  
10 Disorders of Infancy and Early Childhood, the Diagnostic and Sta-  
11 tistical Manual of the American Psychiatric Association, referred  
12 to in this section as “the DSM” or the most recent edition of the  
13 International Classification of Diseases and Related Health Prob-  
14 lems, hereinafter referred to as “the ICD”.

1 SECTION 37. Said section 4M of said chapter 176G is hereby  
2 further amended by striking out subsection (e).

1 SECTION 38. Said section 4M of said chapter 176G is hereby  
2 further amended by striking out subsection (g) and inserting in  
3 place thereof the following:—

4 (g)(1) The coverage authorized pursuant to this section shall  
5 consist of a range of inpatient, intermediate, and outpatient serv-  
6 ices that shall permit medically necessary and active and noncus-  
7 todial treatment for said mental disorders to take place in the least  
8 restrictive clinically appropriate setting and for children and  
9 adolescents under the age of 19, shall include any and all collat-  
10 eral services.

11 (2) For purposes of this section, inpatient services may be  
12 provided in a general hospital licensed to provide such services, in  
13 a facility under the direction and supervision of the department of  
14 mental health, in a private mental hospital licensed by the depart-  
15 ment of mental health, or in a substance abuse facility licensed by  
16 the department of public health. Intermediate services for behav-  
17 ioral health needs shall be provided along a continuum that is suf-  
18 ficient to respond to members' behavioral health needs in a  
19 manner that is equivalent to the continuum of services provided  
20 for physical health needs. In order to achieve said equivalency,  
21 the continuum of intermediate services shall be of sufficient  
22 extent and variety to address the complex needs of children with  
23 behavioral health needs.

24 Intermediate services shall include, but not be limited to,  
25 Level III community-based detoxification, acute residential treat-  
26 ment, partial hospitalization, day treatment and crisis stabilization  
27 licensed or approved by the department of public health or the  
28 department of mental health. Outpatient services may be provided  
29 in a licensed hospital, a mental health or substance abuse clinic  
30 licensed by the department of public health, a public community  
31 mental health center, a professional office, or home-based serv-  
32 ices, provided, however, services delivered in such offices or set-  
33 tings are rendered by a licensed mental health professional acting  
34 within the scope of his license.

1 SECTION 39. Said section 4M of said chapter 176G is hereby  
2 further amended by adding, after the last paragraph (i), the  
3 following new paragraph:—

4 For the purposes of this section, "collateral services" shall  
5 mean any and all consultation by a licensed mental health profes-  
6 sional with parties determined by said licensed mental health pro-  
7 fessional to be relevant or necessary to the treatment of a child or

8 adolescent under age 19 in order to make a diagnosis, identify and  
9 plan for needed services, coordinate and implement a treatment  
10 plan, review progress, and revise and implement the treatment  
11 plan as needed to ensure appropriate care.

1 SECTION 40. Section 10 of chapter 176G of the General Laws  
2 is hereby amended by inserting after the phrase, “Every health  
3 maintenance organization”, every time it appears, the following  
4 words:— and carve out.

1 SECTION 41. Chapter 176G of the General Laws is hereby  
2 amended by inserting after section 29 the following new sec-  
3 tions:—

4 Section 30. Any health maintenance organization for whom a  
5 carve-out is administering behavioral and mental health services,  
6 shall be responsible for the carve-out’s failure to comply with the  
7 requirements of said chapter 176G in the same manner as if the  
8 health maintenance organization failed to comply with said provi-  
9 sions.

1 SECTION 42. Chapter 176G of the General Laws is hereby  
2 amended by inserting after section 30 the following section:—

3 Section 31. Any health maintenance organization for whom a  
4 carve-out is administering behavioral and mental health services,  
5 shall state on its enrollment card the name of the carve-out and its  
6 telephone number to ensure coverage for such services.

1 SECTION 43. Chapter 176G of the General Laws is hereby  
2 amended by adding the following section:—

3 Section 32. (a) A carve out shall provide to at least one adult  
4 insured in each household upon enrollment, and to a prospective  
5 insured upon request, the following information

6 (1) a statement that physician profiling information, so-called,  
7 may be available from the Board of Registration in Medicine for  
8 physicians licensed to practice in Massachusetts;

9 (2) a summary description of the process by which clinical  
10 guidelines and utilization review criteria are developed;

11 (3) a notice to insured regarding emergency medical conditions  
12 that states all of the following:

- 13 (i) that insured have the opportunity to obtain health care serv-  
14 ices for an emergency medical condition, including the option of  
15 calling the local pre-hospital emergency medical service system  
16 by dialing the emergency telephone access number 911, or its  
17 local equivalent, whenever the insured is confronted with an  
18 emergency medical condition which in the judgment of a prudent  
19 layperson would require pre-hospital emergency services;
- 20 (ii) that no insured shall in any way be discouraged from using  
21 the local pre-hospital emergency medical service system, the 911  
22 telephone number, or the local equivalent;
- 23 (iii) that no insured will be denied coverage for medical and  
24 transportation expenses incurred as a result of such emergency  
25 medical condition; and
- 26 (iv) if the carve out requires an insured to contact either the  
27 carve out or its designee or the primary care physician of the  
28 insured within 48 hours of receiving emergency services, that  
29 notification already given to the carve out, designee or primary  
30 care physician by the attending emergency physician shall satisfy  
31 that requirement.
- 32 (4) a statement that the Office of Patient Protection, as  
33 described in chapter 176O and regulations promulgate pursuant  
34 thereto is available to the insured or prospective insured.
- 35 (i) The information required by this section may be contained  
36 in the evidence of coverage and need not be provided in a  
37 separate document.
- 38 (ii) Every disclosure described in this section must contain the  
39 effective date, date of issue and, if applicable, expiration  
40 date.
- 41 (iii) Carve outs shall submit material changes to the disclo-  
42 sures required by this section to the Bureau at least 30  
43 days before their effective dates.
- 44 (iv) Carve outs shall submit material changes to the disclo-  
45 sures required by to at least one adult insured in every  
46 household residing in Massachusetts at least once every  
47 two years.
- 48 (v) A carve out that provides specified services through a  
49 workers' compensation preferred provider arrangement  
50 shall be deemed to have met the requirements of this  
51 section if it has met the requirements of 211 CMR 112.00  
52 and 452 CMR 6.00.



1     SECTION 44. Subsection (a) of Section 7 of chapter 176O of  
2 the General Laws is hereby further amended by inserting after  
3 clause (6) the following new clause:—

4     (7) a statement that an insured has the right to request referral  
5 assistance from a carrier if the insured, or his or her primary care  
6 physician, has difficulty identifying services within the carrier's  
7 network; that the carrier shall, upon request by the insured,  
8 identify and confirm the availability of these services directly; and  
9 that if necessary, the carrier must obtain services out-of-network if  
10 they are unavailable from within the network.

1     SECTION 45. Subsection (b) of Section 7 of chapter 176O of  
2 the General Laws is hereby further amended by inserting after  
3 clause (4) the following clause:—

4     (5) a report, submitted annually, that details the following: the  
5 number of times per year an insured seeks assistance from the car-  
6 rier in obtaining a referral for inpatient mental and behavioral  
7 health services; outpatient mental and behavioral health services;  
8 and for those inpatient and outpatient services obtained that are  
9 provided out-of-network due to their unavailability within the net-  
10 work. The reporting for each of these 3 categories must list adults  
11 and children separately. The reporting must also be further sub-  
12 divided into regional totals, the geographic regions as defined by  
13 the department of mental health in accordance with 104 CMR  
14 26.02.

1     SECTION 46. (a) Notwithstanding any general or special law  
2 to the contrary, the office of Medicaid shall convene a working  
3 group on the early identification of developmental, mental health,  
4 and substance abuse problems in the pediatric primary care set-  
5 ting. The working group shall include representatives from the  
6 pediatric, mental health, and substance abuse communities, as  
7 well as patient and child advocacy organizations.

8     (1) The working group shall review the office's current regula-  
9 tions regarding the early and periodic screening, diagnosis and  
10 treatment program, and make recommendations for changes, as  
11 appropriate, in the periodicity of said screenings, the recom-  
12 mended tools to be used for said screenings, and the appropriate  
13 treatment protocols when screening reveals the need for further

14 treatment. The working group shall also make recommendations  
15 regarding training and education strategies for pediatric providers  
16 in the use of recommended screening tools.

17 (b) Notwithstanding any general or special law to the contrary,  
18 the office of Medicaid and the division of health care finance and  
19 policy shall develop one or more reimbursement rates and billing  
20 codes for use by pediatric providers conducting developmental,  
21 mental health, or substance abuse screenings. Said rates shall be  
22 reasonably calculated to cover the cost of screening tools, and the  
23 additional time commitment necessary to screen, score and inter-  
24 pret the results. Screenings shall be reimbursed separately from  
25 the standard office visit case rate for children enrolled in the  
26 MassHealth program. The office of Medicaid shall require that  
27 any managed care organization contracting with the state to pro-  
28 vide services to children enrolled in the MassHealth program shall  
29 separately reimburse for such services.

1 SECTION 47. Notwithstanding any general or special law to  
2 the contrary, the department of education shall, no later than  
3 December 31, 2008, develop and pilot in no less than 10 school  
4 districts evaluation criteria and benchmarks for assessing the  
5 capacity of school districts and individual schools to address stu-  
6 dent behavioral health issues. The evaluation criteria and bench-  
7 marks shall facilitate a school districts ability to assess its current  
8 utilization, staffing, capacity and funding of behavioral health  
9 services, and shall allow for aggregation of data on a statewide  
10 level.

11 In the development of the evaluation criteria and benchmarks,  
12 the department shall engage public and private entities who are  
13 responsible for servicing these students. The evaluation criteria  
14 and benchmarks shall build upon existing research, programs and  
15 initiatives related to addressing behavioral health issues in the  
16 school setting. The evaluation criteria and benchmarks shall take  
17 into consideration, at a minimum, the following:

18 (a) School enrollment data, including the number of students  
19 enrolled in special education programs with identified behavioral  
20 health needs. To the extent possible, the evaluation criteria shall  
21 assist schools in projecting the prevalence of behavioral health  
22 concerns at the district and individual school level;

23 (b) The staffing available to address student behavioral health  
24 concerns, including both dedicated school personnel and con-  
25 tracted personnel. The staffing assessment shall consider the edu-  
26 cation and qualifications of said personnel, their level of  
27 experience, and their job titles or job classifications;

28 (c) The availability and utilization of school counseling serv-  
29 ices, and external referral resources available,

30 (d) The use of specific health, anti-bullying, anti-violence or  
31 other curricula in the school designed to address behavioral health  
32 concerns.

33 The department shall serve as the lead agency for providing  
34 assistance to pilot districts in the use of the evaluation criteria and  
35 benchmarks. Agencies or other public entities that the department  
36 determines are necessary to assist in this effort shall provide such  
37 assistance.

38 The department shall file any comprehensive report or strategy  
39 developed under this section with the joint committee on educa-  
40 tion, arts and humanities, the joint committee on mental health  
41 and substance abuse and the joint committee on children and  
42 families.

1 SECTION 48. Notwithstanding any general or special law to  
2 the contrary, the MassHealth behavioral health contractor, in col-  
3 laboration with the department of mental health and the depart-  
4 ment of education, shall develop a proposal for the provision of  
5 mental health consultative services to schools.

6 The proposal, to the extent possible, shall adapt the Massachu-  
7 setts Child Psychiatry Access Project. Consultative services  
8 available under this proposal shall include emergency triage, pre-  
9 vention, early intervention and classroom based approaches to  
10 mental health care, and shall provide for teacher and staff training,  
11 and parent support, in effective mental health identification and  
12 treatment strategies.